Substitute Bill No. 5680

February Session, 2000

General Assembly

An Act Amending Election Laws.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 9-65 of the general statutes is repealed and the following is substituted in lieu thereof:
- 3 [(a)] Within a week after the last session of the registrars of voters 4 under section 9-17 before an election, the registrars of voters in each 5 municipality shall submit in writing to the Secretary of the State a 6 statement setting forth the total number of electors on the active and 7 inactive registry list, the total number of electors enrolled on each active and inactive party enrolment list and the total number of 9 unaffiliated electors on the active and inactive registry list in such 10 municipality. They shall omit therefrom electors on the last-completed 11 registry list or enrolment lists who have died, and they shall include 12 therein electors who have acquired electoral or enrolment privileges 13 since the last-completed registry list or enrolment lists were perfected. 14 In municipalities divided into two voting districts which elect 15 registrars of voters for each district, such information shall be so 16 submitted by the registrars of voters of the first district. Such statement 17 shall be deemed to be submitted within the time required if it is either 18 (1) postmarked by the United States Postal Service not earlier than 19 eight o'clock p.m. on the day of such last session of the registrars and 20 not later than midnight on the seventh day following such last session, 21 or (2) delivered by hand or by electronically transmitted facsimile to

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the office of the Secretary of the State not earlier than the first day following, and not later than four-thirty o'clock p.m. on the seventh day following, such last session.

- [(b) After the last session of the registrars of voters under section 9-17 before each election, the registrars of voters in each municipality shall submit in writing to the Secretary of the State a statement setting forth the total number of names of new electors added to the registry list, and the total number of names of former electors removed from the registry list, in such municipality during the period between the two most recent such last sessions. Such statement shall be submitted annually at a time to be determined by the Secretary of the State. In municipalities divided into two voting districts that elect registrars of voters for each district, such statement shall be so submitted by the registrars of voters of the first district.]
- Sec. 2. Subsection (b) of section 9-314 of the general statutes is repealed and the following is substituted in lieu thereof:
 - (b) The moderator of each municipal election in each town not divided into voting districts, and the head moderator in each town divided into voting districts shall [forthwith] transmit to the Secretary of the State the results of the vote for each office contested at such election not later than forty-eight hours after the close of the polls. Such moderator or head moderator shall include in such return a statement of the total number of names on the official check list of such town and the total number checked as having voted. Such return shall be on a form prescribed by the Secretary of the State.
 - Sec. 3. Section 9-333d of the general statutes is amended by adding subsection (d) as follows:
 - (NEW) (d) (1) In addition to its jurisdiction over persons who are residents of this state, the State Elections Enforcement Commission may exercise personal jurisdiction over any nonresident person, or the agent of such person, who makes a payment of money, gives anything of value, or makes a contribution or expenditure to or for the benefit of

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any committee or candidate.

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- (2) Where personal jurisdiction is based solely upon this subsection, an appearance does not confer personal jurisdiction with respect to causes of action not arising from an act enumerated in this subsection.
- (3) Any nonresident person or the agent of such person over whom the State Elections Enforcement Commission may exercise personal jurisdiction, as provided in subdivision (1), shall be deemed to have appointed the Secretary of the State as the person's or agent's attorney and to have agreed that any process in any complaint, investigation or other matter conducted pursuant to section 9-7b brought against the nonresident person, or said person's agent, may be served upon the Secretary of the State and shall have the same validity as if served upon such nonresident person or agent personally. The process shall be served by the officer to whom the same is directed upon the Secretary of the State by leaving with or at the office of the Secretary of the State, at least twelve days before any required appearance day of such process, a true and attested copy of such process, and by sending to the nonresident person or agent so served, at the person's or agent's last-known address, by registered or certified mail, postage prepaid, a like and attested copy with an endorsement thereon of the service upon the Secretary of the State. The Secretary of the State shall keep a record of each such process and the day and hour of service.
- Sec. 4. Subsections (a) and (b) of section 9-333e of the general statutes are repealed and the following is substituted in lieu thereof:
- (a) [Statements filed by party committees, political committees] A state central committee, a political committee formed to aid or promote the success or defeat of a referendum question proposing a constitutional convention, constitutional amendment or revision of the constitution, an individual [lobbyists, and those political committees and candidate committees] lobbyist and a political committee or candidate committee formed to aid or promote the success or defeat of any candidate for the office of Governor, Lieutenant Governor,

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Secretary of the State, Treasurer, Comptroller, Attorney General, 86 87 sheriff, judge of probate, [and members of the General Assembly shall 88 be filed, state senator or state representative shall file statements required under section 9-333j or subsection (g) of section 9-333l with 89 90 the office of the Secretary of the State. [A copy of each statement filed 91 by a A town committee shall [be filed at the same time with] file 92 statements required under section 9-333j with both the Secretary of the 93 State and the town clerk of the municipality in which the committee is 94 situated. A political committee formed for a slate of candidates in a 95 primary for the position of convention delegate shall file statements 96 required under section 9-333j with both the [secretary of the state] 97 Secretary of the State and the town clerk of the municipality in which 98 the primary is to be held.

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- (b) [Statements filed by political committees] A political committee formed solely to aid or promote the success or defeat of a referendum question to be voted upon by the electors of a single municipality and [those] a political [committees] committee or candidate [committees] committee formed to aid or promote the success or defeat of any candidate for public office, other than [those] a candidate enumerated in subsection (a), or the position of town committee member shall [be filed] file statements required under section 9-333j only with the town clerk of the municipality in which the election or referendum is to be held. Each unsalaried town clerk shall be entitled to receive ten cents from the town for the filing of each such statement.
- Sec. 5. Subsection (d) of section 9-333l of the general statutes, as amended by section 2 of public act 99-12, is repealed and the following is substituted in lieu thereof:
 - (d) (1) No incumbent holding office shall, during the three months preceding an election in which [he] <u>said incumbent</u> is a candidate for reelection or election to another office, use public funds to mail or print flyers or other promotional materials intended to bring about [his] <u>said</u> incumbent's election or reelection.

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(2) No official or employee of the state or a political subdivision of the state shall authorize the use of public funds for a television, radio, newspaper or magazine promotional campaign or advertisement, which (A) features the name, face or voice of a candidate for public office or (B) promotes the nomination or election of a candidate for public office, during the five-month period preceding the election being held for the office which the candidate described in this subdivision is seeking.

(3) No official or employee of a municipality shall use or authorize the use of public funds to provide to any candidate for nomination or election to a municipal office information or access to municipal officials, municipal employees or meetings or programs available to municipal officials or employees unless such information or access is provided to all candidates for such office. A municipal official or employee shall not be prohibited under this subdivision from using or authorizing the use of public funds to provide such information or access to a candidate who would otherwise be entitled to such information or access because of a position the candidate currently holds as a municipal official or employee.

- Sec. 6. Section 9-333n of the general statutes is repealed and the following is substituted in lieu thereof:
- (a) No individual shall make a contribution or contributions in any one calendar year in excess of five thousand dollars to the state central committee of any party, or for the benefit of such committee pursuant to its authorization or request; or one thousand dollars to a town committee of any political party, or for the benefit of such committee pursuant to its authorization or request; or one thousand dollars to a political committee other than (1) a political committee formed solely to aid or promote the success or defeat of a referendum question, (2) an exploratory committee, (3) a political committee established by an organization, or for the benefit of such committee pursuant to its authorization or request or (4) a political committee formed by a slate of candidates in a primary for the position of delegate to the same

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convention. No individual who intends to make a contribution to any clearly identifiable candidate's campaign for nomination or election to any public office may do so unless the contribution is made directly to the candidate's designated candidate or exploratory committee or to a solicitor appointed by the campaign treasurer of such committee. A political committee or party committee may not accept a contribution from an individual which is intended to be made for such purpose. This prohibition shall not apply to a contribution made to benefit a slate of candidates whose campaigns are funded solely by a party committee or political committee formed for a single primary or election as permitted by subsection (b) of section 9-333f.

- (b) No individual shall make a contribution to a political committee established by an organization which receives its funds from the organization's treasury. With respect to a political committee established by an organization which has complied with the provisions of subsection (b) or (c) of section 9-333p, and has elected to receive contributions, no individual other than a member of the organization may make contributions to the committee, in which case the individual may contribute not more than five hundred dollars in any one calendar year to such committee or for the benefit of such committee pursuant to its authorization or request.
- (c) In no event may any individual make contributions to a candidate committee and a political committee formed solely to support one candidate other than an exploratory committee or for the benefit of a candidate committee and a political committee formed solely to support one candidate pursuant to the authorization or request of any such committee, in an amount which in the aggregate is in excess of the maximum amount which may be contributed to the candidate.
- (d) Any individual may make unlimited contributions or expenditures to aid or promote the success or defeat of any referendum question, provided any individual who makes an expenditure or expenditures in excess of one thousand dollars to

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promote the success or defeat of any referendum question shall file statements according to the same schedule and in the same manner as is required of a campaign treasurer of a political committee under section 9-333j.

- (e) Any individual acting alone may, independent of any candidate, agent of the candidate, or committee, make unlimited expenditures to promote the success or defeat of any candidate's campaign for election, or nomination at a primary, to any office or position, provided any individual who makes an independent expenditure or expenditures in excess of one thousand dollars to promote the success or defeat of any candidate's campaign for election, or nomination at a primary, to any such office or position shall file statements according to the same schedule and in the same manner as is required of a campaign treasurer of a candidate committee under section 9-333j.
- (f) (1) As used in this subsection, "investment services" means legal services, investment banking services, investment advisory services, underwriting services, financial advisory services or brokerage firm services.
- (2) [No] On or after October 1, 1995, and before the effective date of this section, no individual who is an owner of a firm which provides investment services and to which the Treasurer pays compensation, expenses or fees or issues a contract, and no individual who is employed by such a firm as a manager, officer, director, partner or employee with managerial or discretionary responsibilities to invest, manage funds or provide investment services for brokerage, underwriting and financial advisory activities which are in the statutory and constitutional purview of the Treasurer, shall make a contribution [on or after October 1, 1995,] to, or solicit contributions [on or after said date] on behalf of, an exploratory committee or candidate committee established by a candidate for nomination or election to the office of Treasurer during the term of office of the Treasurer which pays compensation, expenses or fees or issues a contract to such firm.

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(3) On or after the effective date of this section, no individual who is an owner of a firm which provides investment services and to which the Treasurer pays compensation, expenses or fees or issues a contract, no individual who is employed by such a firm as a manager, officer, director, partner or employee with managerial or discretionary responsibilities to invest, manage funds or provide investment services for brokerage, underwriting and financial advisory activities which are in the statutory and constitutional purview of the Treasurer and no individual serving in any such capacity for a subcontractor of such a firm under any contract issued by the Treasurer shall make a contribution to, or solicit contributions on behalf of, an exploratory committee or candidate committee established by a candidate for nomination or election to the office of Governor, Lieutenant Governor, Treasurer, Secretary of the State, Comptroller or Attorney General, during the term of office of the Treasurer who pays compensation, expenses or fees or issues a contract to such firm.

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(4) No candidate for nomination or election to the office of Treasurer shall solicit contributions, on behalf of a candidate committee established by a candidate for nomination or election to any public office or on behalf of any political committee or party committee, from (A) any individual who is an owner of a firm which provides investment services and to which the Treasurer pays compensation, expenses or fees or issues a contract, (B) any individual who is employed by such a firm as a manager, officer, director, partner or employee with managerial or discretionary responsibilities to invest, manage funds or provide investment services for brokerage, underwriting and financial advisory activities that are in the statutory and constitutional purview of the Treasurer, (C) the spouse of any such individual or a dependent child of any such individual who resides in the individual's household, or (D) a political committee established by any such firm.

(5) The Treasurer shall keep a list of firms which provide investment services and to which the Treasurer pays compensation, expenses or fees or issues contracts. Said list shall be subject to disclosure under the

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Freedom of Information Act and shall be available to the State 251 252 Elections Enforcement Commission. Each investment services contract 253 issued by the Treasurer shall include the provisions of subdivisions (3) 254 and (4) of this subsection as conditions of the contract. Each firm which 255 provides investment services and to which the Treasurer pays 256 compensation, expenses or fees or issues a contract shall maintain a list 257 of the firm's managers, officers, directors, partners and employees with managerial or discretionary responsibilities to invest, manage funds or 258 259 provide investment services for brokerage, underwriting and financial 260 advisory activities and shall provide such list to the State Elections 261 Enforcement Commission upon request.

(g) (1) As used in this subsection, "state officer" means the Governor,
Lieutenant Governor, Secretary of the State, Comptroller, Attorney
General or Treasurer.

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(2) If a state officer awards a contract or contracts which, separately or in the aggregate, have a value of one hundred thousand dollars or more to a business, (A) no individual who is an owner, partner, director or officer of said business, or a manager of said business who has substantial policy or decision-making authority concerning the administration of the contract shall make a contribution or contributions in excess of one hundred dollars to, or for the benefit of, said state officer's campaign for nomination at a primary or reelection to the same office or election to any other public office or to an exploratory committee formed by said state officer, and (B) said state officer and the officer's committee or agent shall not solicit contributions, on behalf of the candidate or exploratory committee established by said state officer or the candidate or exploratory committee established by any other candidate for nomination or election to any other public office or on behalf of any political committee or party committee, from (i) any individual who is an owner, officer, director, partner or such a manager of said business, (ii) the spouse of any such individual or a dependent child of any such individual who resides in the individual's household, (iii) a political committee established by said business, or (iv) any individual who is

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285 <u>an owner, officer, director or partner of a subcontractor of said</u> 286 <u>business or a manager of said subcontractor who has substantial policy</u> 287 <u>or decision-making authority concerning the administration of the</u> 288 subcontract.

- (3) Each state officer shall keep a list of (A) businesses to which the state officer has awarded a contract or contracts of one hundred thousand dollars or more, and (B) all subcontractors under said contracts. Said list shall be subject to disclosure under the Freedom of Information Act and shall be available to the State Elections Enforcement Commission. Each contract issued by a state officer shall include the provisions of subparagraph (A) of subdivision (2) of this subsection as a condition of the contract. Each business to which a state officer has awarded a contract or contracts of one hundred thousand dollars or more and each subcontractor under said contract shall maintain a list of such business's or subcontractor's owners, partners, directors, officers and managers with substantial policy or decision-making authority related to the administration of such contracts and shall provide such list to the State Elections Enforcement Commission upon request.
- (4) For purposes of this subsection, (A) a contract awarded by a department head in the executive branch of state government who is appointed by the Governor shall be deemed to have been awarded by the Governor, and (B) a contract awarded by a board, commission, council or other multimember authority, for which a majority of the members are appointed by a single state officer, shall be deemed to have been awarded by said state officer.
 - (h) Any candidate who (1) has filed a certification pursuant to subdivision (2) or (3) of subsection (b) of section 9-333f, and (2) personally makes an expenditure or expenditures in excess of one thousand dollars to, or for the benefit of, said candidate's campaign for nomination at a primary or election to an office or position shall file statements according to the same schedule and in the same manner as is required of a campaign treasurer of a candidate committee under

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318 <u>section 9-333j.</u>

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- Sec. 7. Subsection (b) of section 9-3330 of the general statutes is repealed and the following is substituted in lieu thereof:
- 321 (b) A business entity may make reasonable and necessary transfers 322 or disbursements to or for the benefit of a political committee 323 established by such business entity, for the administration of, or 324 solicitation of contributions to, such political committee. No business 325 entity shall establish more than one political committee. Nonmonetary 326 contributions by a business entity which are incidental in nature and 327 are directly attributable to the administration of such political 328 committee shall be exempt from the reporting requirements of this 329 chapter.
- Sec. 8. Section 9-333w of the general statutes is amended by adding subsection (g) as follows:
 - (NEW) (g) The campaign treasurer of an exploratory committee or candidate committee established by a candidate for nomination or election as a state officer, as defined in subdivision (1) of subsection (g) of section 9-333n, as amended, which sponsors any written, typed or other printed communication for the purpose of raising funds shall include in such communication a statement concerning the contribution limit set forth in subsection (g) of section 9-333n, as amended by this act.
- Sec. 9. Subsection (b) of section 9-333y of the general statutes is repealed and the following is substituted in lieu thereof:
 - (b) If any campaign treasurer or lobbyist fails to file the statements required by section 9-333j or subsection (g) of section 9-333l, as the case may be, within the time required, [he] the campaign treasurer or lobbyist shall pay a late filing fee of fifty-five dollars. In the case of a statement that is required to be filed with the Secretary of the State, the secretary shall, within ten days after the filing deadline, notify by certified mail, return receipt requested, the person required to file that,

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349 if such statement is not filed within twenty-one days after the deadline, 350 the person is in violation of said section or subsection. If the person 351 does not file such statement within twenty-one days after the deadline, 352 the secretary shall notify the State Elections Enforcement Commission 353 within twenty-eight days after the deadline. In the case of a statement 354 that is required to be filed with a town clerk, the town clerk shall 355 [forthwith] within ten days after the filing deadline, notify by certified 356 mail, return receipt requested, the person required to file that, if such 357 statement is not filed within [seven days after receiving such notice] 358 twenty-one days after the deadline, the person is in violation of section 359 9-333j. If the person does not file such statement within twenty-one 360 days after the deadline, the town clerk shall notify the State Elections 361 Enforcement Commission [that the person is in violation of said 362 section or subsection within twenty-eight days after the deadline. The 363 penalty for any violation of said section or subsection shall be a fine of 364 not more than one thousand dollars or imprisonment for not more 365 than one year or both.

Sec. 10. This act shall take effect July 1, 2000.

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Statement of Legislative Commissioners:

The new text in section 5 (d)(3) was divided into two sentences for clarity.

GAE Committee Vote: Yea 18 Nay 3 JFS

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